

# Central Bank Communication and the Perception of Monetary Policy by Financial Market Experts

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Discussion Paper

Economics

2010/29

978-3-941240-41-4

# Central Bank Communication and the Perception of Monetary Policy by Financial Market Experts

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November 29, 2010

## Abstract

This paper investigates why financial market experts misperceive the interest rate policy of the European Central Bank (ECB). Assuming a Taylor–rule–type reaction function of the ECB, we use qualitative survey data on expectations about the future interest rate, inflation, and output to discover the sources of individual interest rate forecast errors. Based on a panel random coefficient model, we show that financial experts have systematically misperceived the ECB’s interest rate rule. However, although experts tend to overestimate the impact of inflation on future interest rates, perceptions of monetary policy have become more accurate since clarification of the ECB’s monetary policy strategy in May 2003. We find that this improved communication has reduced disagreement over the ECB’s response to expected inflation during the financial crisis.

**Keywords:** Central bank communication, Interest rate forecasts, Survey expectations, Panel random coefficient model

**JEL classification:** E47, E52, E58, C23

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# 1 Introduction

Central bank communication is increasingly important to both central banks and financial market participants, see Blinder, Ehrmann, Fratzscher, DeHaan, and Jansen (2008). Effective communication should ensure that financial markets understand the central bank's interest rate policy, i.e., how interest rate decisions are linked to future inflation and output. However, central bank communication is not always effective and interest rate forecast errors can, and do, occur for two reasons. First, forecasters may indeed *understand* monetary policy but misperceive future interest rate decisions simply because they are wrong about future inflation and output. Second, the forecasters actually *do not understand* monetary policy and the interest rate rule applied by the central bank. In this case, communication should be improved because markets will misperceive interest rate decisions even under perfect information about the economic outlook. This paper employs survey data on financial market expectations about future interest rates, inflation, and output in the Euro area to shed more light on communication by the European Central Bank (ECB), disagreement among financial experts over future interest rate decisions, and the sources of policy misperception.

Our analysis employs individual interest rate forecasts by financial market experts taken from the Financial Market Survey conducted by the Centre for European Economic Research (ZEW). This is a monthly survey and comprises a rich set of qualitative expectations as to short-term interest rates, inflation, and output. Assuming that experts use Taylor-rule-type forecast equations for short-term interest rates, we explore whether interest rate forecast errors are driven by uncertainty about the future course of inflation and output or whether experts are confused about monetary policy rules. In particular, we assess the consequences of a major change in ECB communication that occurred in May 2003, at which time the ECB provided a more precise definition of price stability (inflation should be below but close to 2%) and

deemphasized the role of monetary aggregates for short-term policy decisions. Since then, the ECB's monetary analysis puts more emphasis on the long-term relationship between money supply and inflation. We also investigate whether the market's understanding of monetary policy has been affected by the recent economic crisis.

A great deal of research confirms the predictive content of survey data for macroeconomic variables, see e.g. Mitchell and Pearce (2007) and Dreger and Stadtmann (2008), who study the forecasting performance of the Wall Street Journal's panel of economists. Survey data on expectations are increasingly used in the literature to evaluate central bank communication. For example, Capistrán and Ramos-Francia (2010) and Ehrmann, Eijffinger, and Fratzscher (2010) explore how the introduction of inflation targeting affects the dispersion of inflation expectations in surveys. Lange, Sack, and Whitesell (2003), Swanson (2006), Ehrmann and Fratzscher (2007), and Sturm and de Haan (2009) show that more transparent communication generally improves market participants' predictions of the central bank's interest rate decisions.

All these contributions focus on the size and other statistical properties of individual forecast errors; no attempt is made to explain why interest rate forecast errors are made. Work by Berger, Ehrmann, and Fratzscher (2009) is closest in spirit to the approach we undertake here. These authors investigate the role of geography, i.e., the forecaster's location, in interest rate forecast error. By estimating Taylor-rule-type relationships for each forecaster separately, they decompose forecast errors as being either systematic or unsystematic. We extend Berger, Ehrmann, and Fratzscher (2009) in that our analysis of financial market experts' interest rate forecast errors includes information from the individual forecasts about inflation and output. Moreover, because we estimate a panel random coefficient model that allows for a dispersion of the estimated coefficients, our empirical approach can estimate the disagreement between financial experts over monetary policy strategy.

Our empirical results confirm that both the ECB and financial market experts use

inflation as a Taylor rule argument. However, financial experts tend to overestimate the ECB's interest rate reaction to inflation. The ECB's attempt to clarify its monetary policy strategy in 2003 actually improved communication regarding the role of inflation. However, disagreement among experts about the central bank's reaction to output growth has increased since the beginning of the financial crisis, suggesting that financial market experts have difficulty assessing the ECB's strategy with respect to output fluctuations.

The paper is structured as follows. Section 2 introduces the ZEW financial market survey data and briefly discusses how recent work has used the aggregate survey balance statistics versus the individual survey expectations. Section 3 derives and decomposes interest rate forecast errors from a standard Taylor rule. Section 4 presents the econometric model, Section 5 sets out the empirical results on misperception of the ECB interest rate policy; Section 6 concludes.

## **2 Survey Data on Expectations**

### **2.1 The ZEW Financial Market Survey**

#### **2.1.1 The Data Set**

Since December 1991, the ZEW has been asking approximately 350 financial sector professionals about their expectations regarding a large set of macroeconomic variables, such as inflation, output, and interest rates. These professionals, or "financial market experts," usually have an academic background in economics and are also engaged in observing economic developments so they should be highly qualified for forecasting economic developments. Most of them work at banks (60%); the rest are employed by the insurance industry (10%), financial departments of industrial companies (11%), or by other financial service providers. A majority (88%) of these financial market experts are employed in Germany, 10% are located within the European region,

and 2% are from non-European countries.

Usually during the first two weeks of a month, the financial market experts are asked whether they expect short-term interest rates to decrease (-1), stay constant (0), or to increase (1) within the next six months. Specifically, the experts are asked for their predictions of the three-month interbank rate, i.e., the three-month Euribor in the Euro zone, which is very closely related to the ECB's policy rate. In particular, assuming equal *qualitative* changes of the Euribor and the ECB's policy rate is empirically well established, see e.g. Nautz and Offermanns (2007). Further questions asked that are relevant to this study concern changes in the annual inflation rate and the economic situation in the Euro zone. We evaluate the experts' answers to these questions with respect to the six-month change in HICP inflation and the six-month growth rate of industrial production, respectively.<sup>1</sup> Table 4 in the Appendix provides descriptive statistics on the individual survey expectation data, Table 5 the detailed survey questions. Figure 1 in the Appendix gives a graphical illustration of the HICP inflation rate and the six-month growth rate of industrial production.

The ZEW publishes aggregate balance statistics, defined as the difference between the relative share of answers falling into the categories "increase" and "decrease." In contrast, our analysis uses the individual, qualitative assessments of the experts. Of the 350 experts questioned each month, on average, about 300 answer. Thus, we base the estimation on an unbalanced panel of around 300 observations each month. For a sample period from January 2000 to March 2009, this gives us 32,072 observations.

### **2.1.2 The Forecasting Performance of Aggregate Balance Statistics**

The forecasting performance of the ZEW survey expectations is detailed in the literature. Breitung and Jagodzinski (2001) and Hüfner and Schröder (2002) find that the ZEW Economic Sentiment Indicator, the survey's aggregate balance statistic of

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<sup>1</sup>We prefer industrial production to GDP data because only the former are available on a monthly basis.

output growth expectations for Germany, has good forecasting quality. The forecasting power of inflation and short-term interest rate balances is tested by Nolte and Pohlmeier (2007). The authors discuss a VAR-based forecasting approach and quantification methods that transform the shares of positive and negative assessments from the survey into a quantitative variable, see Carlson and Parkin (1975), and on the regression approach Pesaran (1984). Similar to the evidence available for e.g. the Wall street journal survey, Nolte and Pohlmeier (2007) find that the ZEW survey forecasts are unbiased and that their predictive power is comparable to a random walk. Furthermore, they find no support for the hypothesis that experts' forecasting quality depends on subgroups. Ullrich (2008) quantifies the aggregate shares of inflation expectations by means of the Carlson-Parkin method and shows that they are significantly influenced by ECB rhetoric. Her findings suggest that financial market experts keep a sharp eye on ECB communication. These papers have in common that they work with the aggregate balance statistics and do not consider individual heterogeneity.

### **2.1.3 Heterogeneous Forecasters**

When exploring the expectation formation process, one should account for the heterogeneity of forecasters, which can be done in several ways. For the Wall Street Journal's panel of economists, Mitchell and Pearce (2007) classify the participants according to subgroups depending on industry or experience. For the same survey panel, Dreger and Stadtmann (2008) show that the heterogeneity in exchange rate forecasts cannot be explained by individual forecasts of macroeconomic variables in the survey context. A more sophisticated way to model forecasters' heterogeneity is proposed by Rangvid, Schmeling, and Schrimpf (2009). They estimate a panel random coefficient model for the stock market expectations of participants in the ZEW financial market survey. In the following, we adopt the random coefficient approach where forecasters'

heterogeneity is reflected in the distribution of estimated coefficients.

## 2.2 Individual Interest Rate Forecasts and Taylor Rules

Most of the relevant literature evaluating the accuracy of forecasts makes no attempt to explain the sources of interest rate forecast errors. In an exception to this trend, Berger, Ehrmann, and Fratzscher (2009) employ a Taylor rule model to investigate interest rate forecast errors of professional ECB policy forecasters. They use quantitative survey data from a Reuters poll in which financial institutions were asked for the expected policy rate. Berger, Ehrmann, and Fratzscher (2009) decompose the interest rate forecast errors ( $r_{jt}^e - r_t$ ) of forecaster  $j$  into a systematic ( $s_j$ ) and an unsystematic ( $u_j$ ) component. The systematic part depends on the individual Taylor–rule–type forecast equation

$$r_{jt}^e - r_t = \hat{\beta}_{jr} r_{t-1} + \sum \hat{\beta}_{jk} x_{kt} + \hat{\beta}_{j\pi} \tilde{\pi}_{jt} - r_t + \hat{u}_{jt} = \hat{s}_{jt} + \hat{u}_{jt}.$$

where  $x_{kt}$  are macroeconomic variables and  $\tilde{\pi}_{jt}$  is the inflation differential of the country in which the forecaster is located, relative to the Euro zone average. Their empirical results indicate that the systematic component matters for forecast accuracy. In particular, descriptive statistics on average errors suggest that forecasters from financial centers such as Frankfurt or London provide more accurate forecasts.<sup>2</sup>

This paper extends Berger, Ehrmann, and Fratzscher (2009) in two important respects. First, since the ZEW financial market survey not only asks for expected interest rates, but also for expected inflation and output, we can include forward-looking Taylor rule arguments in each individual interest rate forecast equation, see Section 3. Second, our econometric framework uses a random coefficient model to explicitly model the forecasters' disagreement over appropriate Taylor rule parameters, see Section 4.

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<sup>2</sup>In a related work, Berger, Ehrmann, and Fratzscher (2006) show that for the case of anticipating Fed monetary policy decisions, regional differences within the United States play a significant role.

### 3 Forecasting Interest Rates with Taylor Rules

#### 3.1 The Interest Rate Policy of the Central Bank

Ever since Taylor's (1993) seminal work, reaction functions specified as Taylor rules, where the central bank determines the key policy rate in response to inflation and output, have been the predominant way of modeling interest rate setting by central banks. Starting with Clarida, Galí, and Gertler (1998), much empirical work confirms that Taylor rules are remarkably adept at describing central bank interest rate decisions (for recent examples, see Jansen and de Haan (2009); Grammig and Kehrlé (2008)). In accordance with Berger, Ehrmann, and Fratzscher (2009), we assume that the central bank sets the short-term interest rate in response to contemporaneous output and inflation:

$$\Delta_6 i_t = \alpha \Delta_6 \pi_t + \beta \Delta_6 y_t. \tag{1}$$

The Taylor rule is defined in terms of sixth differences ( $\Delta_6$ ) because the qualitative survey data refer to interest rate changes over six months. From a theoretical point of view, the output gap should be part of the Taylor rule. However, by taking differences, potential output drops out of the equation. For many applications, the assumption of a contemporaneous Taylor rule is not without problems, because reliable data for  $\pi_t$  and  $y_t$  is typically not available in period  $t$ . In our application, however, this is not a big issue. Because of the high correlation between e.g.  $\Delta_6 \pi_t$  and  $\Delta_6 \pi_{t-1}$  estimations based on lagged inflation would lead to very similar results. Moreover, the role of data revisions should be less severe for the qualitative data used in our paper. Most importantly, however, the contemporaneous Taylor rule takes into account that the central bank can set its interest rate  $i_t$  based on all information available at time  $t$  while the financial experts's interest rate forecasts  $i_t^e$  are made in period  $t - 6$ .

### 3.2 Decomposing Individual Forecast Errors

If the central bank follows a Taylor rule, financial market experts may also use a Taylor rule in formulating their expectations of the central bank decision. Given the survey horizon of six months, an expert  $j$  is expected to form his interest rate expectations in  $t - 6$  for period  $t$  according to the following Taylor–rule–type forecast equation

$$\Delta_6 i_{jt}^e = \alpha_j \Delta_6 \pi_{jt}^e + \beta_j \Delta_6 y_{jt}^e. \quad (2)$$

According to Equation (2), the interest rate change expected by expert  $j$  depends on his expected change in inflation  $\Delta_6 \pi_{jt}^e$  and output  $\Delta_6 y_{jt}^e$ . The interest rate forecast errors  $e_{jt}^{i*}$  are obtained by subtracting the financial market expert’s forecast (Equation (2)) from the actually observed interest rate set by the central bank (Equation (1))

$$\begin{aligned} e_{jt}^{i*} &= \Delta_6 i_t - \Delta_6 i_{jt}^e \\ &= \alpha \Delta_6 \pi_t + \beta \Delta_6 y_t - (\alpha_j \Delta_6 \pi_{jt}^e + \beta_j \Delta_6 y_{jt}^e), \end{aligned} \quad (3)$$

where the asterisk in  $e_{jt}^{i*}$  is used to be consistent with the latent variable formulation of the econometric model in Section 4. Equation (3) will be estimated in Section 5. To derive the financial market experts’ misperception regarding central bank parameters, Equation (3) is rewritten as:

$$e_{jt}^{i*} = \alpha_j e_{jt}^\pi + \beta_j e_{jt}^y + (\alpha - \alpha_j) \Delta_6 \pi_t + (\beta - \beta_j) \Delta_6 y_t, \quad (4)$$

with  $e_{jt}^\pi = \Delta_6 \pi_t - \Delta_6 \pi_{jt}^e$  and  $e_{jt}^y = \Delta_6 y_t - \Delta_6 y_{jt}^e$ . Equation (4) shows that the overall individual interest rate forecast error can be decomposed into two parts. The first part  $(\alpha_j e_{jt}^\pi + \beta_j e_{jt}^y)$  follows from the error a financial market expert makes in forecasting inflation and output. The second component  $((\alpha - \alpha_j) \Delta_6 \pi_t + (\beta - \beta_j) \Delta_6 y_t)$  is due to the analyst’s misperception of how the central bank will react to changes in inflation and output. The central bank can influence both causes of error. First, it can provide the public with macroeconomic projections and, second, it can explain how it reacts to changes in these variables.

### 3.3 Qualitative Interest Rate Forecast Errors

The answers of the surveyed experts are qualitative, whereas the actual, observed data series is continuous. One way of making the two comparable is to transform the aggregate shares of responses into a quantitative series.<sup>3</sup> In our application, where the focus is on the individual level, it is more appropriate to transform the realized, quantitative interest rate data into a qualitative variable. To that aim, we transform the sixth differences of the actual interest rate series ( $\Delta_6 i_t$ ) into the corresponding qualitative variable  $\Delta_6 i_{jt}^q$  as follows:

$$\Delta_6 i_{jt}^q = \begin{cases} 1 & \text{if } \overline{\Delta_6 i_j} < \Delta_6 i_t \\ 0 & \text{if } \underline{\Delta_6 i_j} \leq \Delta_6 i_t \leq \overline{\Delta_6 i_j} \\ -1 & \text{if } \Delta_6 i_t < \underline{\Delta_6 i_j}, \end{cases} \quad (5)$$

where  $\underline{\Delta_6 i_j}$  and  $\overline{\Delta_6 i_j}$  denote individual lower and upper thresholds, which have been surveyed by a special question in the ZEW survey. Within these—partly asymmetrical—thresholds, a financial market analyst would continue to say that the underlying macroeconomic variable will not change. Note that individual thresholds imply that the qualitative interest rate variable  $\Delta_6 i_{jt}^q$  also depends on the expert.<sup>4</sup> The qualitative interest rate forecast errors  $e_{jt}^i$  of expert  $j$  are defined as the difference between the qualitative change of the interest rate  $\Delta_6 i_{jt}^q$  and the expert's forecast made in period  $t - 6$  for the change of  $i$  six months ahead  $\Delta_6 i_{jt}^e$ :

$$e_{jt}^i = \Delta_6 i_{jt}^q - \Delta_6 i_{jt}^e; \quad e_{jt}^i \in \{-2, -1, 0, 1, 2\} \quad (6)$$

The descriptive statistics on the resulting qualitative interest rate forecast errors, provided in Table 1, show that the mean value of the forecast error  $e^i$  is close to zero. Moreover, the forecast errors are always between -1 and +1, implying that the directional forecast has always been correct.

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<sup>3</sup>Nardo (2003) critically reviews the prevailing quantification methods. She concludes that they do not prove superior to the original, qualitative data.

<sup>4</sup>We use the individual threshold values when they are available and the average thresholds if the individual threshold is not available.

Table 1: Qualitative Euro area interest rate forecast errors of experts: Descriptive statistics

	Jan 00 - Oct 03	Nov 03 - Jul 07	Aug 07 - Mar 09
Interest rate forecast errors			
$\mu(e_{jt}^i)$	-0.01	-0.38	-0.23
$\sigma(e_{jt}^i)$	0.83	0.60	0.77
$\text{Min}(e_{jt}^i)$	-1	-1	-1
$\text{Max}(e_{jt}^i)$	1	1	1
Relative frequencies of forecast errors			
$\text{freq}(e_{jt}^i) = -2$	-	-	-
$\text{freq}(e_{jt}^i) = -1$	35%	44%	44%
$\text{freq}(e_{jt}^i) = 0$	31%	49%	35%
$\text{freq}(e_{jt}^i) = 1$	34%	7%	21%
$\text{freq}(e_{jt}^i) = 2$	-	-	-
# obs	14,183	12,758	5,132

*Notes:* Qualitative interest rate forecast errors of the surveyed interest rate expectations versus the 3-month Euribor as constructed in Equation (6).  $\text{freq}(e_{jt}^i)$  gives the relative frequency of the forecast error taking the respective value.

## 4 The Econometric Model

### 4.1 Panel Random Coefficient Ordered Logit Model

Table 1 shows that the interest rate forecast errors of experts as derived from the ZEW survey are qualitative variables with three ordered outcomes. To explore the determinants of the errors, estimating an ordered logit model is a natural choice. We thus estimate the following econometric model for the latent variable  $e_{jt}^{i*}$  for expert  $j$ ,  $j = 1, \dots, N$ , in month  $t$ ,  $t = 0, \dots, T_j$  :

$$e_{jt}^{i*} = \alpha \Delta_6 \pi_t + \beta \Delta_6 y_t - (\alpha_j \Delta_6 \pi_{jt}^e + \beta_j \Delta_6 y_{jt}^e) + \varepsilon_{jt}. \quad (7)$$

The logit model assumes that  $\varepsilon_{jt}$  are i.i.d. and follow a logistic distribution  $\Phi$ . The outcome probabilities  $P$  for the observed values  $e^i$  of the latent variable conditional on the vector of explanatory variables  $z_{jt} = (1, \Delta_6 \pi_t, \Delta_6 y_t, \Delta_6 \pi_{jt}^e, \Delta_6 y_{jt}^e)$  are defined

as follows, see Wooldridge (2001):

$$\begin{aligned}
P(e_{jt}^i = -1|z_{jt}) &= P(e_{jt}^{i*} \leq 0|z_{jt}) = \Phi(-z'_{jt}\delta_j) \\
P(e_{jt}^i = 0|z_{jt}) &= P(0 < e_{jt}^{i*} \leq \varsigma_1|z_{jt}) = \Phi(\varsigma_1 - z'_{jt}\delta_j) - \Phi(-z'_{jt}\delta_j) \\
P(e_{jt}^i = 1|z_{jt}) &= P(\varsigma_1 < e_{jt}^{i*}) = 1 - \Phi(\varsigma_1 - z'_{jt}\delta_j)
\end{aligned} \tag{8}$$

where  $\varsigma_1$  is a threshold parameter for the probability categories.

To measure dispersion of the forecasting models across the financial market experts, we estimate a random coefficient model according to Swamy (1970). Under this approach, we incorporate cross-sectional heterogeneity of the assessments for inflation and output. Cross-sectional heterogeneity in Equation (7) is introduced via the random coefficients  $\alpha_j$  and  $\beta_j$ . Specifically, the random coefficients are specified as follows:

$$\begin{pmatrix} \alpha_j \\ \beta_j \end{pmatrix} = \begin{pmatrix} \bar{\alpha} \\ \bar{\beta} \end{pmatrix} + \begin{pmatrix} \sigma_\alpha & 0 \\ 0 & \sigma_\beta \end{pmatrix} \begin{pmatrix} \xi_j^\alpha \\ \xi_j^\beta \end{pmatrix} \tag{9}$$

with  $\xi_j^\alpha, \xi_j^\beta \sim \mathcal{N}(0, 1)$ .  $\sigma_\alpha$  and  $\sigma_\beta$  measure the dispersion of the estimated model coefficients across the financial market experts. Systematic misperception of monetary policy is present if the mean values  $\bar{\alpha}$  and  $\bar{\beta}$  deviate significantly from  $\alpha$  and  $\beta$ , the central bank parameters.

## 4.2 The ECB's Clarification of the Monetary Policy Strategy

Given the economic interpretation of the mean and dispersion parameters of the random coefficient model for the experts' interest rate forecast errors, we now test whether these parameters responded to ECB communication or to the financial market crisis. The ECB made two announcements with respect to monetary policy strategy. In the first, in October 1998,<sup>5</sup> the ECB declared that its strategy would consist of three elements. Price stability, the primary objective, would be achieved with inflation rates

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<sup>5</sup>See ECB press release "A stability-oriented monetary policy strategy for the ESCB" on October 13, 1998.

of below 2%. Money would play a prominent role in assessing the risks to price stability and the outlook for price stability would be based on a broad assessment. In May 2003,<sup>6</sup> the ECB released the second statement on monetary policy strategy. This communication mainly confirms ECB's definition of price stability, but specifies more clearly that inflation rates of less than, but close to, 2% are desirable. At the same time, by classifying money as a means for cross-checking the risks to price stability, the role of money in its short-term interest rate policy was de-emphasized.

The ECB has repeatedly emphasized that the May 2003 announcement should be viewed as a clarification and should not be misinterpreted as a change in its monetary policy strategy, see, e.g., Berger, de Haan, and Sturm (2010). Accordingly, the experts' understanding of monetary policy should have become clearer due to improved central bank communication. In terms of the econometric model, the mean coefficients should be closer to the central bank coefficients after the May announcement and the dispersion parameters should have decreased. Because the ECB explicitly "confirmed" its strategy and has since emphasized that the announcement was not a change in policy, in our estimation we assume that the central bank parameters are constant over time. Similarly, we assume that ECB's monetary policy strategy did not change during the financial market crisis. In fact, the ECB has not published any statements to the contrary. Also, during the financial market crisis, the ECB motivated interest rate decreases with diminished inflation risks.

## **5 The Perception of the ECB's Monetary Policy Rule by Financial Market Experts: Empirical Results**

The estimation results obtained from a panel random coefficient ordered logit model for the determinants of the qualitative interest rate forecast errors made by financial market experts are summarized in Table 2. The upper part of the table presents the

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<sup>6</sup>See ECB press release "The ECB's monetary policy" on May 8, 2003.

nonrandom coefficients. In order to explore how the central bank's communication and the financial crisis influenced the experts' perception of the ECB's monetary policy, the probably different regimes are captured by dummy variables ( $D^I, D^{II}, D^{III}$ ). The lower part of Table 2 sets forth the random coefficients of the financial market experts, which are shown in terms of the parameter means across experts ( $\bar{\alpha}, \bar{\beta}$ ) and the dispersion measures ( $\sigma_\alpha, \sigma_\beta$ ).

Table 2: The monetary policy rules perceived by financial experts

Dependent variable: Interest rate forecast errors $e_{jt}^i$					
Central bank parameter		$\alpha$	0.11		
		$\beta$	-0.47		
Financial market experts					
Jan 2000 - Oct 2003		Nov 2003 - Jul 2007		Aug 2007 - Mar 2009	
$\bar{\alpha}^I$	0.52	$\bar{\alpha}^{II}$	0.39	$\bar{\alpha}^{III}$	0.25
$\sigma_\alpha^I$	0.34	$\sigma_\alpha^{II}$	0.29	$\sigma_\alpha^{III}$	0.29
$\bar{\beta}^I$	-0.72	$\bar{\beta}^{II}$	-0.76	$\bar{\beta}^{III}$	0.26
$\sigma_\beta^I$	0.31	$\sigma_\beta^{II}$	0.22	$\sigma_\beta^{III}$	0.65
$MSE_\alpha$	0.28		0.16		0.10
$MSE_\beta$	0.16		0.13		0.96
Pseudo $R^2$	0.26	N	473	# obs	32,072

Notes:  $e_{jt}^{i*} = \alpha \Delta_6 \pi_t - (\alpha_j^I \Delta_6 \pi_{jt}^e D^I + \alpha_j^{II} \Delta_6 \pi_{jt}^e D^{II} + \alpha_j^{III} \Delta_6 \pi_{jt}^e D^{III}) + \beta \Delta_6 y_t - (\beta_j^I \Delta_6 y_{jt}^e D^I + \beta_j^{II} \Delta_6 y_{jt}^e D^{II} + \beta_j^{III} \Delta_6 y_{jt}^e D^{III})$ .  $\gamma_j = \bar{\gamma} + \Lambda v_j$ .  $MSE_\gamma = (\bar{\gamma} - \gamma)^2 + \sigma_\gamma^2$ . All estimated Taylor rule coefficients presented are significant at the 1-percent level. Estimation by simulated maximum likelihood with 250 Halton draws.

The positive central bank parameter  $\alpha$  for inflation indicates that the probability of tighter monetary policy increases with inflation. This result is in line with the ECB's monetary policy strategy, which clearly emphasizes price stability as its primary objective. In contrast, the sign of the estimated output parameter  $\beta$  of the central bank is puzzling because it suggests that positive economic growth makes tighter monetary policy less likely. For the financial market experts, we interact the explanatory variable

Table 3: Wald tests on parameter equality

$\mathcal{H}_0 :$	$\mathcal{D} = 0$	$\mathcal{D}$		p-value
Misperception of ECB policy (Expert - ECB coefficient)				
Inflation	$\bar{\alpha}^I - \alpha$	=	0.41	0.00
	$\bar{\alpha}^{II} - \alpha$	=	0.28	0.00
	$\bar{\alpha}^{III} - \alpha$	=	0.14	0.00
Output	$\bar{\beta}^I - \beta$	=	-0.25	0.00
	$\bar{\beta}^{II} - \beta$	=	-0.29	0.00
	$\bar{\beta}^{III} - \beta$	=	0.73	0.00
Impact of ECB communication in 2003				
	$\bar{\alpha}^{II} - \bar{\alpha}^I$	=	-0.13	0.00
	$\bar{\beta}^{II} - \bar{\beta}^I$	=	-0.04	0.21
Change in expert's coefficient due to crisis				
	$\bar{\alpha}^{III} - \bar{\alpha}^{II}$	=	-0.14	0.00
	$\bar{\beta}^{III} - \bar{\beta}^{II}$	=	1.02	0.02

*Notes:* Wald statistics refer to the estimated coefficients in Table 2.

with dummy variables such that we obtain three parameter values. Specifically, to test whether the May 2003 clarification led to greater understanding of the ECB's policy, we introduce a dummy variable  $D^{II}$  for the period from November 2003, the first month when expectations from May 2003 were realized, until July 2007. The dummy variable  $D^I$  captures the first part from January 2000 to October 2003. In August 2007, the financial market crisis started and is accounted for by  $D^{III}$ .

According to Table 2, the experts have a significantly positive inflation parameter in all three subperiods. Table 3 shows the average analyst misperception of central bank reaction with respect to inflation ( $\bar{\alpha} - \alpha$ ) and output growth ( $\bar{\beta} - \beta$ ). According to the corresponding Wald test statistics, the experts significantly overestimated the central bank's inflation parameter. The high esteem of inflation for monetary policy by the financial market experts may partly be due to the fact that around 90 percent of the survey respondents are German. Since the German Bundesbank was known

for its strict anti-inflationary policy, German respondents might—in particular at the beginning of the sample period—have maintained this attitude, see Berger, Ehrmann, and Fratzscher (2009) for an investigation of the role of geographic differences in the anticipation of monetary policy decisions.

The ECB's clarification in 2003 induced a significant change in the analysts' perception of ECB policy such that their estimated coefficient is now closer to the ECB's coefficient  $\alpha$ . Since the financial market crisis, the experts' inflation parameter has continued to decrease significantly. This finding implies that in this period the experts seemed to see less need for the ECB to fight inflation given the severe economic environment. Whereas  $(\bar{\alpha} - \alpha)$  measures the accuracy of the financial analysts' expectations regarding the "true" value  $\alpha$ ,  $\sigma_\alpha$  measures their disagreement. Table 2 shows that disagreement with respect to the inflation parameter is relatively moderate and hardly changes during the entire sample period. In particular, the experts' disagreement over the ECB's reaction to inflation does not become stronger during the financial crisis.

With respect to output growth, the estimated parameters of the financial market experts are negatively signed until July 2007 and positively signed since August 2007 (see Table 2). The latter finding suggests that financial analysts expected the ECB to be more supportive of output growth. Indeed, the ECB decreased interest rates from 4% in August 2007 to 1.5% in March 2009. The ECB motivated monetary policy easing primarily with declining inflationary risks. Table 3 shows that the experts' assessment of the weight of output growth deviated significantly from the central bank's weight in all subperiods. The strongest misperception regarding the ECB's reaction to output growth appears during the period of the financial crisis. Until July 2007, disagreement about the output parameter ( $\sigma_\beta$ ) was similar in size to the dispersion parameter for inflation, but it has increased considerably since the financial crisis, suggesting a stronger disagreement over the ECB's reaction to output.

The mean squared error ( $MSE$ ) in the third panel of Table 2 represents a summary impreciseness measure for the experts' misperception of the ECB's interest rate policy. For example,  $MSE_{\alpha} = (\bar{\alpha} - \alpha)^2 + \sigma_{\alpha}^2$  accounts in each subperiod for the deviation of the experts' average inflation parameter  $\bar{\alpha}$  from the central bank parameter  $\alpha$  and the dispersion  $\sigma_{\alpha}$ . Table 2 shows that for inflation, this measure decreases over time, whereas for the output parameter, the mean squared error is highest since the outbreak of the financial crisis.

Due to the qualitative nature of the underlying forecasts, the size of the inflation and output coefficients estimated in our logit model should be interpreted with caution. Yet, the negative sign of the estimated output coefficient ( $\bar{\beta}$ ) is undeniably puzzling. Interestingly, Hamilton, Pruitt, and Borger (2010) found very similar results in a recent attempt to estimate the market-perceived monetary policy rule of the US Federal Reserve over the post 2000 period.<sup>7</sup>

## 6 Conclusions

There is a growing consensus among economists and central bankers that expectations management by the central bank is crucial to effective monetary policy. Because households and firms are forward looking, central banks affect the economy as much through their influence on expectations as through any direct effect of their policy instruments. Therefore, central banks are increasingly interested in how markets form expectations about future interest rate decisions. If market participants are confused about the goals and rules of monetary policy, analyzing expectations data should reveal that individual forecasters systematically misunderstand future interest rate decisions.

This paper investigated why financial market experts misperceive the interest rate

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<sup>7</sup>In contrast to our study, where the focus is on the disagreement of forecasters, Hamilton, Pruitt, and Borger (2010) abstracts from the heterogeneity issue and uses data of Fed funds rate futures contracts and macroeconomic news to estimate an aggregate equation valid for the whole market.

policy of the European Central Bank (ECB). Assuming a Taylor–rule–type reaction function of the ECB, we employed qualitative survey data on expectations about the future interest rate, inflation, and output to discover the sources of forecast error. To that end, we decomposed the individual interest rate forecast errors of financial experts into two components. The first part of the error occurs because forecasters are wrong about future inflation and output, even if they correctly assess the monetary policy strategy. The second part of the error, however, occurs because markets are confused about monetary policy, i.e., there is a lack of understanding as to how the central bank sets interest rates in response to inflation and output. In the case of this second type of error, communication ought to be improved because markets will misperceive future monetary policy decisions even under perfect information about the economic outlook. We estimated the empirical relevance of both components for interest rate forecast errors using a panel random coefficient model in order to explicitly account for the heterogeneity and disagreement of forecasters.

Our empirical results suggest that financial experts have systematically misperceived the ECB’s interest rate rule with respect to both, inflation and output. Most notably in the early stages of the ECB, experts tended to overestimate the impact of inflation on future interest rates. Since our sample is dominated by German forecasters, this finding may be partly explained by the legacy of the strict anti–inflationary policy of the Bundesbank. Indeed, the perception of the role of inflation for the ECB’s interest rate policy has improved during time and the estimation results suggest that improved central bank communication has contributed to this development. We also find that the disagreement among experts on the ECB’s monetary policy has not increased during the financial crisis. This may reflect the success of the extensive communication on the part of the ECB to explain its supplementary monetary policy measures to the public.

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## A Appendix

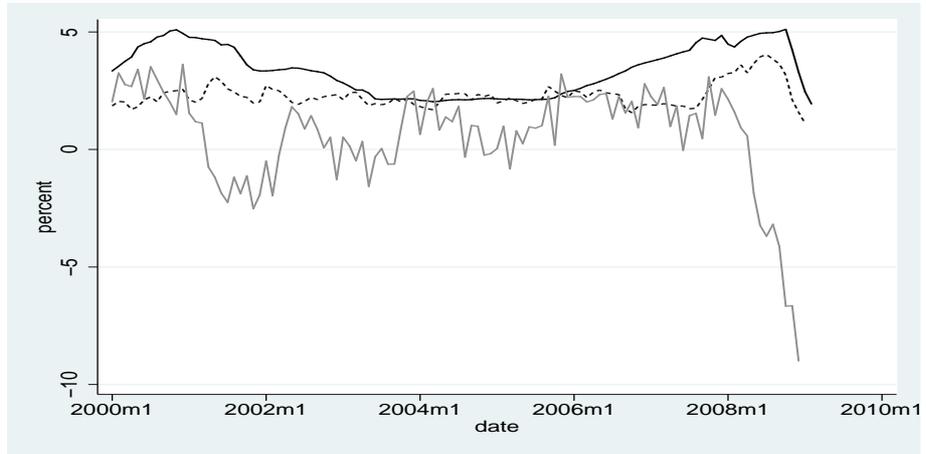
### A.1 More Details about the Data

Table 4: Survey expectations for short-term interest rates, inflation and output in the Euro area: Descriptive statistics

	Jan 00 - Oct 03	Nov 03 - Jul 07	Aug 07 - Mar 09
Expected 6-month change in short-term interest rates			
$\mu(i_{jt}^e)$	-0.10	0.52	-0.30
$\sigma(i_{jt}^e)$	0.81	0.55	0.73
$\text{freq}(i_{jt}^e) = -1$	38%	3%	46%
$\text{freq}(i_{jt}^e) = 0$	34%	43%	38%
$\text{freq}(i_{jt}^e) = 1$	28%	55%	16%
Expected 6-month change in inflation			
$\mu(\pi_{jt}^e)$	-0.12	0.21	-0.08
$\sigma(\pi_{jt}^e)$	0.74	0.65	0.83
$\text{freq}(\pi_{jt}^e) = -1$	34%	13%	39%
$\text{freq}(\pi_{jt}^e) = 0$	43%	54%	30%
$\text{freq}(\pi_{jt}^e) = 1$	22%	34%	31%
Expected 6-month change in output			
$\mu(y_{jt}^e)$	0.40	0.34	-0.39
$\sigma(y_{jt}^e)$	0.65	0.61	0.63
$\text{freq}(y_{jt}^e) = -1$	9%	7%	47%
$\text{freq}(y_{jt}^e) = 0$	43%	52%	45%
$\text{freq}(y_{jt}^e) = 1$	48%	41%	8%

*Notes:* The table shows descriptive statistics of the individual survey expectations for the Euro zone. The data are qualitative with possible discrete values  $\{-1,0,1\}$ .  $\text{freq}(x_{jt}^e)$  gives the relative frequency that the corresponding variable takes the value given.

Figure 1: Euro zone time series data



*Notes:* 3-month Euribor (black line), HICP inflation (dashed line) and six month growth rate of industrial production (grey line) in the Euro zone.

## A.2 Robustness of Results

To assess the robustness of results, we experimented with a range of alternative specifications:

1. We used one period lagged sixth differences, i.e.  $\Delta_6\pi_{t-1}$  and  $\Delta_6y_{t-1}$  instead of the contemporaneous sixth differences  $\Delta_6\pi_t$  and  $\Delta_6y_t$  in the central bank reaction function, because the central bank might not be able to observe the contemporaneous values in  $t$ .
2. We estimated a dynamic version of the model with a lagged endogenous variable, which explicitly takes account of interest rate smoothing in the Taylor rule.
3. We allowed for correlation of the random parameters, which are assumed to be non-correlated in the current estimation framework.
4. The monthly frequency of the six-month-horizon survey responses might induce serial correlation due to overlapping forecast horizons, see Fendel, Lis, and Rülke (2010). To check whether the results are robust in this sense, we exemplarily conducted the estimations only for January and June.
5. We estimated the model separately for each sample period, which allows a time-varying monetary policy rule of the ECB.

In all these variations of our model, the main conclusions concerning the sign and significance of coefficients are largely unaffected. For brevity, we do not include all these results in the paper, but they are available from the authors on request.

Table 5: Description of Variables

Variable	Definition
$\Delta_6 i_t$	Change in 3-month Euribor from $t - 6$ to $t$
$\Delta_6 \pi_t$	Change in annual HICP inflation from $t - 6$ to $t$ , SA
$\Delta_6 y_t$	Growth of industrial production from $t - 6$ to $t$ , SA
Survey expectations	Survey question
$\Delta_6 i_{jt}^e$	"In the medium-term (6 months) the short-term interest rates (3-month-Interbank rate) will ... increase / no change / decrease"
$\Delta_6 \pi_{jt}^e$	"In the medium-term (6 months) the macroeconomic annual inflation rate will ... increase / no change / decrease"
$\Delta_6 y_{jt}^e$	"In the medium-term (6 months) the overall macroeconomic situation will ... improve / no change / worsen"
Definition of subperiods	
$D^I$	January 2000 to October 2003
$D^{II}$	November 2003 to July 2007
$D^{III}$	August 2007 to March 2009

*Notes:* All data refer to the Euro zone. Data sources: ECB, Thomson Financial Datastream, ZEW.

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